



## Draft Convention on the International Organization for Marine Aids to Navigation (IALA)

### Preamble

The States party to this Convention, hereafter referred to as the Contracting Parties:

**RECALLING** that the International Association of Lighthouse Authorities was established on 1st July 1957 following a conference of national lighthouse authorities held in Scheveningen, Netherlands;

**NOTING** that the International Association of Lighthouse Authorities was renamed the International Association of Marine Aids to Navigation and Lighthouse Authorities by its General Assembly in Hamburg, Germany in 1998;

**RECOGNISING** the role of the International Association of Marine Aids to Navigation and Lighthouse Authorities in the improvement and continued harmonisation of marine aids to navigation for the safe, economic and efficient movement of vessels;

**IN FURTHERANCE** of the provisions of the United Nations Convention on the Law of the Sea, 1982 and the International Convention for the Safety of Life at Sea, 1974, as amended;

**CONSIDERING** that the International Association of Marine Aids to Navigation and Lighthouse Authorities is formed as an association under French law; and

**CONSIDERING FURTHER** that the Contracting Parties agree that the will of Governments to develop, improve and harmonise marine aids to navigation for the benefit of the maritime community and the protection of the environment is best coordinated by one responsible international organisation;

**HAVE AGREED** as follows:

### Article 1 Establishment of the International Organization

1. The International Organization for Marine Aids to Navigation is hereby established as an international organization and shall be known as IALA (hereinafter 'the Organization').
2. The Organization shall have its seat in France unless otherwise decided by the General Assembly.
3. The official languages of the Organization shall be English, French and Spanish. The working languages of the Organization shall be English and French.
4. The operation of the Organization shall be as set out in the General Regulations.<sup>1</sup>
5. The Depositary of this Convention shall be [the Government of France].

**Commenté [FIN1]:** Observation: the abbreviation IALA no longer represents the name correctly (International Organization for Marine Aids to Navigation).

**Commenté [FIN2]:** The more there are working languages, the higher the administrative costs will be. Finland would prefer English only, as the official language and working language. However, because also French and Spanish are mentioned in the current General Regulations as languages used in General Assembly meetings, Finland can accept French and Spanish as official languages.

**Commenté [FIN3]:** Depositary could be defined already here in the first article.

### Article 2 Aims

1. The Organization shall have a consultative and technical nature.
2. The aims of the Organization are to:
  - (a) foster the safe and efficient movement of vessels through the improvement and harmonisation of marine aids to navigation worldwide and by other appropriate means;

- (b) bring together governments, services and organisations concerned with the regulation, provision, maintenance or operation of marine aids to navigation and allied activities;
  - (c) promote access to technical cooperation on all matters related to development and transfer of expertise, science and technology in relation to marine aids to navigation;
  - (d) encourage and facilitate the general adoption of the highest practicable standards in matters concerning marine aids to navigation; and
  - (e) provide for the exchange of information among governments and intergovernmental organizations on matters under consideration by the Organization.
3. For the purposes of this Convention the term 'marine aids to navigation' means a device, system or service, external to a vessel, designed and operated to enhance safe and efficient navigation of all vessels and/or vessel traffic.

### Article 3 Functions of the Organization

The functions of the Organization, to achieve the aims referred to in Article 2, are to:

- (a) provide standards, recommendations, guidelines and manuals or other suitable instruments and to commend these to governments, intergovernmental organizations and members as appropriate;
- (b) consider and make recommendations on standards, recommendations, guidelines and other documents that may be remitted to it by members, by any organ or specialised agency of the United Nations or by any other intergovernmental organization;
- (c) provide mechanisms for consultation and exchange of information including about the activities of Contracting Parties, members and recent developments;
- (d) develop international cooperation by promoting close working relationships and assistance between its Contracting Parties and members;
- (e) facilitate assistance to governments, services and other organizations requesting help with marine aids to navigation, whether technical, organisational or training;
- (f) organise conferences, symposia, seminars, workshops and other events relevant to its work; and
- (g) liaise and cooperate with relevant intergovernmental, international and other organisations, offering specialised advice where appropriate.

### Article 4 Membership

1. The Organization shall be comprised of Contracting Parties and members as described in Article 4.2.
2. Members shall include, and the General Regulation may make provision for all matters related to, ~~a~~Associate<sup>ii</sup> and ~~a~~Affiliate<sup>iii</sup> members.
3. Any Contracting Party may claim Associate membership for a territory or group of territories for which it has responsibility and which is legally responsible for the regulation, provision, maintenance and/or operation of marine aids to navigation, by notification in writing to the Secretary-General of the Organization.
4. Each Contracting Party shall pay a contribution<sup>iv</sup> to the Organization on an annual basis in the amount determined in accordance with in Article 7.6 (e) and Article 10.
- ~~5.~~ **Each Associate member and each Affiliate member shall pay an annual fee.**
- ~~6.~~ Contracting Party contributions and member fees shall be due and payable in accordance with the General Regulations.
- ~~7.~~ Failure to make a contribution when such payment becomes due may result in the Contracting Party being charged interest, the rate of which will be determined by the Council.

Commenté [FIN4]: For clarity

- 87.** Any Contracting Party which is two years in arrears in making contributions shall, after notification, be denied the rights and benefits conferred on Contracting Parties by this Convention until such time as the outstanding contributions have been paid.
- 98.** No Contracting Party or member shall be liable, by reason of its status or participation in the Organization, for acts, omissions or obligations of the Organization.

#### **Article 5** **Structure of the Organization**

1. The Organization shall have as its organs:
  - (a) the General Assembly;
  - (b) the Council;
  - (c) Committees and other subsidiary bodies necessary to support the Organization's activities; and
  - (d) the Secretariat.
2. There shall be a President and a Vice President of the Organization elected in accordance with Article 7.
3. Where decisions of the General Assembly or the Council cannot be reached by consensus, the following provisions shall apply:
  - (a) Only Contracting Parties have voting rights, which will be executed by the representative designated by each Contracting Party;
  - (b) Except where otherwise specified, decisions are taken on a simple majority of the votes cast.
4. The General Regulations shall detail the Rules of Procedure that will apply for each organ.

#### **Article 6** **The General Assembly**

1. The General Assembly is the principal decision-making organ of the Organization and attendance shall be open to all Contracting Parties and members.
2. Each Contracting Party shall designate one of its delegates, preferably the head of a national authority legally responsible for the regulation, provision, maintenance or operation of marine aids to navigation, or his or her representative, as its principal delegate at the General Assembly.
3. Regular sessions of the General Assembly shall take place at least once every four years.
4. Extraordinary sessions shall be convened whenever one third of the Contracting Parties give notice to the Secretary-General that they desire a session to be arranged, or at any time if deemed necessary by the Council, after a notice of ninety days.
5. A majority of the Contracting Parties excluding any Contracting Party denied by Article 4.7 the rights and benefits conferred on Contracting Parties, shall constitute a quorum for the sessions of the General Assembly.
6. The General Assembly shall be chaired by the President or the Vice President and operate in accordance with this Convention and the General Regulations.
7. **The General Assembly shall:**
  - (a) Decide the overall policy and the strategic vision of the Organization;
  - (b) Determine the General Regulations of the Organization and the rules of procedure of the General Assembly, Council, Committees and other subsidiary bodies of the Organization;
  - (c) Elect the Council in accordance with Article 7;
  - (d) Determine and review the financial arrangements of the Organization;
  - (e) Consider the reports and proposals put to it by any Contracting Party, the Council or the Secretary-General;

**Commenté [FIN5]:** Should be noted that in the article 6.7 Contracting Parties might be delegating powers to accept international obligations to the Organisation

- (f) Adopt standards;
- (g) Make recommendations to Contracting Parties and members on matters within the scope of the Organization;
- (h) Decide on any other matters within the scope of the Organization; and
- (i) Delegate, where appropriate and necessary, responsibilities to the Council.

## Article 7 The Council

1. The Council is the executive organ of the Organization and shall be responsible for directing the activities of the Organization.
2. The Council shall consist of up to twenty three (23) Councillors elected from amongst the Contracting Parties and one (1) non-elected Councillor.
3. Elected Councillors shall be elected by ballot by the General Assembly in accordance with the General Regulations.
4. The Contracting Party of the State in which the seat of the Organization is located ("Host Nation") shall be the non-elected Councillor.
5. At the Council Contracting Parties shall preferably be represented by the head of a national authority legally responsible for the regulation, provision, maintenance or operation of marine aids to navigation of that Contracting Party, or his or her representative.
6. The Council shall:
  - (a) Elect the President and the Vice President from amongst its members;
  - (b) Exercise such responsibilities as may be delegated to it by the General Assembly;
  - (c) Coordinate the activities of the Organization within the framework of the overall policy, the strategic vision and the budget estimates, as decided by the General Assembly;
  - (d) Approve the annual budget and accounts and the annual report;
  - (e) Determine the rate of contributions for Contracting Parties and annual fees for members;
  - (f) Convene the General Assembly;
  - (g) Report to the General Assembly on the work of the Organization;
  - (h) Appoint a Secretary-General in accordance with the General Regulations;
  - (i) Review proposals submitted to it in accordance with the General Regulations;
  - (j) Refer to the General Assembly all matters requiring decision by the General Assembly;
  - (k) Approve recommendations, guidelines, manuals and other appropriate papers;
  - (l) Approve submissions to other organizations;
  - (m) Determine the terms of reference and nominate chair persons for committees and other subsidiary bodies;
  - (n) Approve and review the work programmes of the Committees; and
  - (o) Decide the venue and the year of the Organization's Conferences and symposia as described in the General Regulations.

**Commenté [FIN6]:** In IHO, Secretary General is (s)elected by General Assembly. In that way all Contracting Parties are involved in the process.

## Article 8 Committees and Other Subsidiary Bodies

Committees and other subsidiary bodies may be established by the General Assembly or the Council to support the endeavours of the Organization and shall operate in accordance with this Convention and the General Regulations.

## Article 9 Secretariat

1. The permanent Secretariat of the Organization shall be comprised of the Secretary-General and such technical and administrative staff as may be required for the work of the Organization.
  - (a) The Secretary-General shall be appointed for a term of four years and may be reappointed for one additional term not exceeding four years;
  - (b) The Secretary-General shall be responsible for the day to day management of the Organization, subject to any guidance issued by the Council or the General Assembly;
2. The staff of the Secretariat shall be appointed by the Secretary-General on such terms and to perform such duties as the Secretary-General may determine.
3. The Secretariat shall:
  - (a) Maintain all such records as may be necessary for the efficient discharge of the work of the Organization and shall prepare, collect, and circulate any documentation that may be required;
  - (b) Manage the Organization's finances under the direction of the Council, in accordance with the General Regulations;
  - (c) Prepare the annual budget and accounts for submission to the Council;
  - (d) Keep Contracting Parties and members informed with respect to the activities of the Organization;
  - (e) Organize and support meetings of the General Assembly, the Council and Committees and other subsidiary bodies;
  - (f) Organize conferences and symposia, seminars, workshops and other events; and
  - (g) Perform such other tasks as may be assigned by the Convention, the General Regulations, the General Assembly or the Council.

**Commenté [FIN7]:** WWA and its tasks are not mentioned in this article. Is there need for that?

## Article 10 Funding and Expenditure

1. The expenditure available for the functioning of the Organization shall meet the amount of financial resources provided by:
  - (a) Contracting Party contributions;
  - (b) member annual fees;
  - (c) donations, bequests, grants, gifts; and
  - (d) other sources approved by the Secretary-General.
2. The budget estimates and the financial statements on the accounts of the Organization shall be approved by the Council.
3. Following the Council's approval of the Organization's audited financial statements those statements shall be distributed to all Contracting Parties and members by the Secretariat.

## Article 11 Legal Personality, Privileges and Immunities

1. The Organization has international legal personality and has the capacity to:
  - (a) contract;
  - (b) acquire and dispose of immovable and movable property; and
  - (c) institute legal proceedings.
2. Subject to the agreement of each Contracting Party, the Organization shall enjoy in the territory of the Contracting Party such privileges and immunities as may be necessary for the fulfilment of its aim and for the exercise of its functions. In the territory of any state which is party to the

Convention on the Privileges and Immunities of the Specialized Agencies adopted by the General Assembly of the United Nations on 21 November 1947, such legal capacity, privileges and immunities shall be those defined in the said Convention.

3. Representatives of Contracting Parties, officers and officials of the Organization, as well as members of the Council, shall similarly enjoy such privileges and immunities as are necessary for the independent exercise of their functions in connection with the Organization.

43. The Organization may cooperate with governments, organisations and other bodies, and conclude agreements with them.

**Commenté [FIN8]:** This should be added to make sure that representatives of Contracting Parties can attend for example General Assembly meetings (ref. Article 3 (d) of the General Regulations)  
Additionally, the need to define the position of possible Permanent representatives (as in IMO) should be considered.

### Article 12 Amendments

1. Any Contracting Party may propose an amendment to this Convention, in writing, to [the Government of France, in its role as] the Depositary.
2. The Depositary [Government of France] shall circulate the amendment proposal to all Contracting Parties and the Secretary-General at least six months in advance of its consideration by the General Assembly.
3. The proposed amendment shall be accepted by vote of the General Assembly upon approval by a two-thirds majority of Contracting Parties present and voting, excluding Contracting Parties denied by Article 4.7.

4. Any amendment adopted in accordance with Article 12.3 shall be notified by the Depositary [Government of France] to all Contracting Parties and the Secretary General. ~~The amendment shall be deemed to have been accepted at the end of a period of twelve months after the date of notification, unless within that period not less than one fourth of the States that were Contracting Parties at the time of the adoption of the amendment have communicated to the Depositary that they do not accept the amendment, in which case the amendment is rejected and shall have no effect.~~ The amendment shall enter into force for each Contracting Party that has deposited its instrument of ratification, acceptance or approval for that amendment, six months after the date of deposit of the instruments of ratification, acceptance or approval by a majority of the number of Contracting Parties at the time of the adoption of the amendment. Thereafter, it shall enter into force for any remaining Contracting Party six months after the date of deposit of its instrument of ratification, acceptance or approval for that amendment.

5. ~~An amendment deemed to have been accepted in accordance with Article 12.4 shall enter into force six months after its acceptance.~~

**Commenté [FIN9]:** Amendments to the Convention should come into force in the same way than the original Convention (only after an agreed number of countries has ratified it).

### Article 13 Interpretation and Disputes

Any question or dispute concerning the interpretation or application of the present Convention arising between or amongst Contracting Parties which is not settled through consultation or negotiation or by the good offices of the Council may be referred to a panel of three independent arbitrators appointed by the Secretary-General of the Permanent Court of Arbitration, unless the parties to the dispute agree upon another mode of settlement.

### Article 14 Signature, Ratification and Accession

1. This Convention shall open for signature by Members of the United Nations at [xxx] and remain open until [xxx].
2. This Convention is subject to ratification, acceptance or approval by the signatory States.

3. This Convention shall be open for accession by any Member of the United Nations which has not signed the Convention from the day after the date on which the Convention closes for signature.
4. Instruments of ratification, acceptance, approval or accession shall be deposited with the Depositary [Government of France], who shall then notify each Contracting Party and the Secretary-General thereof.
5. Ratification, acceptance, or approval of, or accession to, this Convention shall be without reservation.

#### **Article 15** **Entry into Force**

1. The present Convention shall enter into force on the thirtieth day after the date of deposit of the 30th<sup>y</sup> instrument of ratification, acceptance, approval or accession.
2. For each State ratifying, accepting, approving or acceding to the Convention after its entry into force the Convention shall enter into force on the thirtieth day after the deposit of its instrument of ratification, acceptance, approval or accession.

#### **Article 16** **Withdrawal**

1. Any Contracting Party may withdraw from this Convention by giving at least twelve month written notice to the Depositary [Government of France], who will immediately inform all Contracting Parties of such notification.
2. Notification of withdrawal may be given at any time after the expiration of twelve months from the date on which the Convention has come into force.
3. The withdrawal shall take effect on 31 December following the expiration of the notice.

#### **Article 17** **Termination**

1. This Convention may be terminated by decision of the General Assembly upon a two-thirds majority of Contracting Parties present and voting, excluding any Contracting Party denied by Article 4.7 the rights and benefits conferred on Contracting Parties.
2. The date of termination will be twelve months after the date of the above decision and in the intervening period the Council shall be responsible for the winding up of the Organization in accordance with the General Regulations.

#### **Article 18** **Transitional Arrangements**

1. Upon the entry into force of this Convention all National members of the International Association of Marine Aids to Navigation and Lighthouse Authorities, who are not Contracting Parties, shall, with the approval of the Council and subject to their agreement, become Associate members of the Organization.
2. Upon the entry into force of this Convention all parties holding financial, non-suspended status as an associate member or industrial member of the International Association of Marine Aids to Navigation and Lighthouse Authorities, shall, with the approval of the Council and subject to their agreement become Affiliate members of the Organization, in accordance with the General Regulations.

**Commenté [FIN10]:** Is there a need for provisional application for any of the Convention provisions, e.g. Article 11 on legal personality and privileges and immunities?

**Commenté [FIN11]:** Council approval should not be required.

**Commenté [FIN12]:** Council approval should not be required

3. Upon the entry into force of this Convention the Council of the International Association of Marine Aids to Navigation and Lighthouse Authorities shall become the transitional Council of the Organization and will operate as such until the first General Assembly convened under this Convention, which must be within a period not exceeding six (6) months.
4. For the duration of the transitional Council Associate members will be permitted to engage in the work of the Council for the benefit of the Organization.
5. The Committees of the International Association of the Marine Aids to Navigation and Lighthouse Authorities shall become the transitional Committees of the Organization and will operate until the equivalent Committees are established under this Convention.
6. In the event that a State which has Associate membership becomes a Contracting Party the Associate membership will cease on the date on which the Convention enters into force for that State. In the case of a Contracting Party having more than one Associate membership that Contracting Party may decide to retain Associate memberships.
7. After the entry into force of this Convention the transitional Council shall initiate negotiations with the International Association of Marine Aids to Navigation and Lighthouse Authorities on the transfer of the latter's activities, records, documents, publications, archives, rights, interests, funds, assets and liabilities to the Organization.
8. Until such time as the Secretariat of the Organization has been established the secretariat of the International Association of Marine Aids to Navigation and Lighthouse Authorities shall serve as, and perform the functions of, the Secretariat. The Secretary-General of the International Association of Marine Aids to Navigation and Lighthouse Authorities shall serve as the Secretary-General of the Organization until the Council appoints the Secretary-General in accordance with Article 7.

IN WITNESS WHEREOF the undersigned, being duly authorised by their respective Governments, have signed the present Convention.

DONE at [xxx] on [xxx] in the English, French and Spanish languages, each text being equally authentic, the original of which shall be deposited in the archives of the [Government of France] Depositary. The Depositary [Government of France] shall transmit certified copies thereof to all the [signatory and acceding] Governments and to the Secretary-General of the Organization.

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<sup>i</sup> General Regulations will include Financial Regulations.

<sup>ii</sup> Associate members are territories or groups of territories and current IALA national members transferred in accordance with Article 18.

<sup>iii</sup> Affiliate members are associate and industrial members of the current IALA.

<sup>iv</sup> Contributions to be according to the principle of equal sharing, which will be specified in the General Regulations.

<sup>v</sup> 30 signatures have been proposed in order to have enough members to elect and form a Council of up to 24 members in accordance with article 7.2.